BROOKINGS

COMMENTARY

Do Americans really want a policy revolution?

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- → Trump's ambitious reforms risk backlash as they target programs that affect both red and blue states, potentially igniting a countermovement.
- → The public's response to Trump's sweeping changes will reveal whether Americans support a major societal overhaul or prefer incremental reform.
- → The 2026 congressional elections will be crucial in determining whether Trump's agenda can continue, as Republicans defend narrow majorities.

A major question about President Donald Trump's first 100 days of his second term is whether Americans truly want a policy revolution. The chief executive has thought big ¬¬, pushed through major procedural roadblocks, and implemented extraordinary cutbacks ¬¬ in budget and personnel for key agencies. Americans often voice frustration with big government ¬¬, waste, fraud, abuse, and undocumented immigration—but do they truly want an administration that rejects policy incrementalism, bypasses Congress to enact major changes, and is willing to shatter long-standing precedents, procedures, and potentially the law itself?

Trump appears to believe the answer to that question is yes. He has framed his presidency as one backed by a <u>massive mandate</u> and has staked his presidency on large-scale policy shifts, tariff wars, and <u>significant staffing cuts</u> across federal programs related to health care, consumer protection, worker safety, environmental regulation, foreign aid, Social Security, and weather forecasting, among many others.

The leader of staffing reductions, Elon Musk, has wielded a <u>chainsaw</u> to symbolize the massive scale of the effort he is undertaking.

Reflecting the broad scope of his ambitions to reshape American society, Trump has targeted leading institutions of higher education, major law firms, prominent cultural organizations, and independent nonprofits. He challenged Harvard University 7—widely regarded as one of the top universities in the world—by threatening its taxexexempt status 7 and its ability to admit international students, and by freezing \$2 billion in federal funding. He fired the board of the Kennedy Center for Performing Arts 7, slashed the budget of the National Endowment for the Humanities, 7 which funds local schools, museums, and historical sites, and went after law firms 7 and nonprofits 7 that provide valuable services to communities across the country.

Procedurally, Trump has employed tactics seldom used by previous political leaders. He has invoked laws dating back more than two centuries—such as the Alien Enemies Act of 1798 ¬—to justify the deportation of individuals to foreign countries without any legal hearings. He has urged the Supreme Court to overturn long-standing legal precedents ¬¬ and backed legal arguments aimed at shutting down government-funded entities that have historically received bipartisan support. He has also launched a tariff war ¬¬ that some experts warn could slow economic growth and contribute to inflation.

In pursuing these actions, Trump is aligning himself with the belief that the public desires a <u>dramatic overhaul</u> σ of the economy and society—not just government—rather than the more incremental policy changes that have characterized most modern presidencies. Previous presidents have typically focused on targeted initiatives: Bill Clinton <u>enacted welfare reform</u> σ , George W. Bush launched wars in <u>Afghanistan</u> σ and <u>Iraq</u> σ , Barack Obama <u>expanded health insurance coverage</u> σ , and Joe Biden <u>signed</u> a landmark infrastructure bill σ .

But the scale of Trump's ambitions surpasses those of recent presidential achievements, resembling the kinds of sweeping societal overhauls more often pursued by authoritarian leaders following military coups ¬ or civil conflict. No modern U.S. president has attempted changes as far-reaching as those Trump is now pursuing.

How the public responds to Trump's sweeping ambitions will serve as a revealing test of political opinion. From both procedural and substantive perspectives, the president appears to be ignoring the historical lesson of the <a href="https://doi.org/10.2007/jhear.2007/jhear.2007-jhear.2007/jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2007-jhear.2

My sense is that the American public is likely to reject a sweeping policy revolution or a wholesale remaking of the nation's society and economy. When voters assess political change, they tend to favor adjustments to policies and programs they dislike—not those from which they benefit. Many may applaud bold reforms when they appear to target perceived opponents, but far fewer are likely to support changes that disadvantage their own communities, particularly when they affect schools, hospitals, museums, libraries, and nonprofits they value. They may be suspicious of a future in which imported consumer goods become more expensive, many government services are privatized, and wealthy corporations take jobs through automation, artificial intelligence, machine learning, and data analytics. The coming battles in Congress over Medicaid and the downsizing of Social Security stand out as flashpoints, especially because these programs enjoy broad, bipartisan public support.

The challenge Trump faces is that many of his initiatives are likely to <u>affect people in</u> red states as well as blue ones. They reduce program offerings and public services for conservatives and liberals alike. As individuals come to understand that programs they value are being dismantled—and that their families could face significantly higher personal costs—a countermovement may emerge that surprises Trump and his team with its scale and intensity.

The first test of this dynamic may have already occurred in the <u>Wisconsin Supreme</u>

<u>Court election 7</u>. Although the state is one of the most hotly contested in the country, the liberal candidate defeated the well-funded conservative challenger by 10 percentage points.

Off-year elections this year in <u>Virginia and New Jersey</u> will offer additional evidence on people's willingness to support large-scale changes that may threaten their own economic interests. The 2026 congressional elections will provide another key test, as Republicans will be defending very narrow majorities—particularly in the House. Losing control of even one chamber could stall Trump's agenda and significantly reshape the final two years of his presidency.

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